Business, Transportation & Housing Agency Performance Audit of the New Motor Vehicle Board Audit Finding: 1 The Board does not have statutory authority or budgeted resources to establish a "Lemon Law" consumer protection legal services program. Audit Recommendation Settlement and arbitration services to individual Lemon Law related consumers is potentially a very large program. If the Board's plans include expanding into this program area, we recommend that the Board develop its workload indicators and prepare appropriate budget and policy documents to assure that the proposed activities are in coordination with policies of the Agency, the DMV, which has jurisdiction over licensing of dealers, and Department of Consumer Affairs, which has jurisdiction over certifying the manufacturer's arbitration program. NMVB Response The Board concurs. The Board has not in the past, and does not now have, any intention or interest in regard to establishing a "Lemon Law" consumer protection legal services program. However, the Board provides voluntary consumer mediation service for the benefit of any consumer who has a dispute with a new motor vehicle dealer, manufacturer, or distributor. This mediation service is not related specifically to Lemon Law matters. This service, for which there is no charge to the parties, is provided in order to comply with the legislative mandate of California Vehicle Code section 3050(c)(2). NOTE: The Board has continued to enhance and improve the services offered by its Consumer Mediation Services Program without exceeding the guidelines established by the Corrective Action Plan Committee. It improved the complaint form which has been renamed the Mediation Request Form, which is available on the Board's website or by calling the Board's offices. The names of the Governor and Business, Transportation & Housing Agency ("Agency") Secretary have been added to the top of the form pursuant to State form guidelines. The Board's website address, e-mail address and mediation facsimile number are also included. The staff will continue informal mediation and send out direct consumers to the Lemon-Aid pamphlet on the prepared by the Department of Consumer Affairs website, as appropriate. Specific "Lemon Law" complaints are referred to the Department of Consumer Affairs. The Board adopted the use of a Mediation Checklist for Recreational Vehicle Jurisdiction when dealing with complaints from the public regarding RVs. The members are provided an annual update on the Consumer Mediation Program at a noticed meeting in January. DMV's Response All programs will be reviewed to assure proper policy and budgetary approval. The Board will submit a CAP regarding this finding. **Current Status** Corrective Action Plan Report The Board does not plan to expand its informal mediation program into a "Lemon Law" program. DMV's Response to CAP The response indicates an intent to continue the Consumer Newsletter, which provides information on the Lemon Law and advises the consumer as to the existence of the Board and its informal mediation program. The Newsletter and the mediation program appear

Date Completed February 1997

a referral function.

CAP Committee Proposal

The Board staff will continue informal mediation and will send out the
Lemon-Aid pamphlet prepared by the Department of Consumer Affairs. It
will not advertise its services nor will any type of consumer newsletter be disseminated.

to be beyond any authority conferred on the Board by statute and should be discontinued. The Board serves as

¹ All references to Agency refer to Business, Transportation & Housing Agency or California State Transportation Agency (7/1/13).

Audit Finding: 2	Duty Statements of the principal administrative officials are not in
	conformance with the provisions of the "new" Administrative Procedure Act.

The Board should determine a method of organizing duties which is **Audit Recommendation** compatible with the requirements of the Administrative Procedure Act. The Board should work in conjunction with the Department to ensure that any resulting personnel changes follow

requirements.

The Board concurs. The Board President and Executive Secretary have **NMVB** Response discussed with a representative from Agency the changes necessary for the

Board to be in conformance with the "new" Administrative Procedure Act when the Act becomes effective July 1, 1997. NOTE: Duty Statements for the principal administrative officers are in conformance with existing law, and operate with a written Duty Statement for the Executive Secretary that has been in existence since April of 1981, as well as a written Duty Statement for the Assistant Executive Secretary that has been in existence since January 1987.

NOTE: At the May 25, 2000, General meeting of the Board, the members adopted the Audit Review Committee's recommendation that the Board's organization structure and duties of the Executive Secretary and Assistant Executive Secretary be redefined to eliminate all duties related to hearing Board cases. The Executive Secretary position would be recast as the Board's Executive Director, with responsibility for all administrative and statutory functions of the Board, including processing cases filed with the Board and conducting informal mediation designed to efficiently and expeditiously settle disputes whenever possible. This would include all statutory responsibilities of the Board's "secretary." The Assistant Executive Secretary duties would be changed to that of General Counsel, eliminating any involvement in hearing specific cases. The General Counsel would analyze proposed decisions and rulings, and advise the Board thereon. Additionally, the General Counsel would advise the Executive Director and the Board on all other legal matters of interest to the Board. These positions would be designated as Career Executive Assignment. On December 12, 2000, Tom Novi was appointed to the position of Executive Director until he retired in 2005. Howard Weinberg was appointed to the position of General Counsel on January 8, 2002. Mr. Weinberg resigned in February 2010. Jeffrey Schwarzschild, Deputy-The Office of the Attorney General, is serving in this capacity on an as needed basis. In 2003, the Board sponsored legislation that changed references to "Executive Director" from "secretary" to reflect the current organizational structure and duties of the Board staff and administration. Vehicle Code section 3014 was amended to remove any reference to Assistant Executive Secretary and changed the Executive Director position from a civil service to exempt position. These statutes were effective on January 1, 2004. The Board also promulgated regulations to reflect these changes that were effective on January 1, 2004. On September 8, 2005, the Board appointed William G. Brennan as Executive Director. The Board also promulgated a regulation that deleted the authority of the Executive Director to conduct protest hearings (operative April 23, 2006).

DMV's Response None. The Board will submit a CAP regarding this finding. **Current Status** The separation of power provisions of the "new" APA are not applicable to Corrective Action Plan Report the Executive Secretary/Chief Administrative Law Judge. DMV's Response to CAP The duty statements are not sufficiently delineated to ensure the separation of functions will occur. Duty statements/functions should be outlined to clearly show that no conflicts will be created or the appearance of a conflict. The mandates of the "new" APA do apply to the Board and its staff.

Date Completed May 2000

CAP Committee Proposal At the January 22, 1998, General meeting of the Board, the members adopted a numerical designation for assigning hearing officers. The Executive

Secretary and Assistant Executive Secretary may preside over a settlement conference by mutual consent of the parties but they are not given a numerical designation and therefore are not assigned cases.

Audit Finding: 3	The Board may not provide all due process protections of the "new" Administrative Procedure Act.		
Audit Recommendation	The Board should review its processes to assure compliance with the additional protections required by the Administrative Procedure Act.		
NMVB Response	The Board concurs. The Board President and Executive Secretary have met with a representative from Agency to discuss changes that may be necessary		
for the Board to be in conformant effective July 1, 1997.	for the Board to be in conformance with the "new" Administrative Procedure Act when the Act becomes		
NOTE: The legal staff annually reviews the legislative changes to the APA to ensure Board procedures are in compliance, and provides a staff analysis to the Board Administrative Law Judges.			
DMV's Response	Departmental legal staff will be available for consultation with the "new" Administrative Procedure Act. Staff will review the advantages and		
disadvantages of referring Board protest hearings to the office of Administrative Hearings and will discuss this option with the Board. If hearings remain within the Board, comprehensive regulations will be developed along with staff reorganization. Privatization will also be explored, given the number of arbitration services available.			
Current Status	The Board will submit a CAP regarding this finding.		
Corrective Action Plan Report	Board staff analyzed the Act, and have implemented efforts to ensure compliance.		
DMV's Response to CAP	The Board's analysis of the "new" APA is superficial and incomplete. No contact has been made by Board staff with DMV Legal Office for assistance		
in complying with the mandates.			
Date Completed	September 1998		
CAP Committee Proposal	On September 23, 1998, Tom Flesh, Fritz Hitchcock and Robin Parker met with then DMV Director, Sally Reed, then Chief Counsel, Marilyn Schaff,		

and then Assistant Chief Counsel, Madeline Rule concerning the Board's compliance with the APA. Based upon Departmental input, the Corrective Action Plan Committee determined that the Board was in compliance with the "new" APA.

Audit Finding: 4	The Board staff did not seek prior approval for filing amicus curiae briefs with the Courts.
Audit Recommendation review its procedures for using the	During the field work of the audit, the Board began requesting approval for filings. The Board should continue to remain in compliance and should ne amicus curiae process as a legal and policy strategy.
to requesting the consent of Agenc public meeting, or (b) in the case we the request for consent. In any instance sent to Board members. If any me President call a special meeting of requested, the matter will be include	The Board concurred, with a formal policy relating to filing of amicus curiae briefs developed and approved at the July 12, 1996, General meeting. The ll not file any amicus briefs without the consent of Agency. As a prerequisite y, the Board must (a) discuss and approve the consent request at a noticed where time constraints do not permit the foregoing the President may authorize cance when the President authorizes the request, a notice shall be immediately mber seeks immediate review of this action, the member may request that the the Board to discuss the matter. If there is no such immediate review led in the agenda of the next regularly scheduled Board meeting. If the Board of the file the amicus brief, the request for consent will be withdrawn.
the California Supreme Court in Pa Corp, Inc.; Powerhouse Motorsport Inc., Real Party in Interest. In con President, the Public Members (sin and the Governor's Office were rea Meeting. Agency is not the final d	pard filed an amicus curiae letter in support of Yamaha's petition for review in the owerhouse Motorsports Group, Inc. and Timothy L. Pilg v. Yamaha Motor Petitioner v. New Motor Vehicle Board, Respondent; Yamaha Motor Corp, appliance with this policy, the necessary approvals from the Board Vice are this matter involves a dispute between a franchisee and franchisor), Agency, ceived. It was reported to the full Board at its March 29, 2011, General ecision maker for the filing of amicus briefs, rather after Agency review, the diby the Governor's Office of Legal Affairs.
DMV's Response	None.
Current Status	As a result of the Corrective Action implemented the Board does not anticipate submitting a CAP regarding this finding.
Corrective Action Plan Report	None required.
DMV's Response to CAP	

July 1996

Date Completed

Audit Finding: 5 The New Motor vehicle Board does not comply with established policy and law pertaining to legal representation.
Audit Recommendation The Board should seek written consent from the Attorney General's Office for each specific case or should seek a general consent before employing legal counsel other than Attorney General's staff for judicial proceedings. Finally, the Board should adopt policies for determination of whether to request permission to participate in judicial proceedings. The policy should include provisions for a discussion by the Board of the merits of the action.
NMVB Response The Board concurred and is taking decisive action to adopt policies and procedures so that all legal representation is in full compliance. These actions include, but are not limited to, increased Board participation in policies and procedures, the formation of a Judicial Policies and Procedures Committee of the Board, and a series of meetings that have occurred with the Board President and high level officials within the Office of the Attorney General. Each of the Audit Recommendations is being incorporated into these discussions and subsequent policies and procedures. It should be noted that the officials within the Office of the Attorney General have been very helpful in formulating policies and procedures that are conducive to quality legal representation within limited budget levels.
NOTE: Discussion of a Board Designee by the President consistent with this policy was considered at the June 26, 2008, General meeting. As a result the Board decided that it is only those matters in which the Dealer Member would be disqualified from having heard in the first place that are being delegated. Further, if a Dealer Member is Board President, and a Public Member is Vice President, then the delegation should automatically go to the Vice President. All judicial matters are monitored by the Board legal staff whether it is represented or not, and the status of each case is reported on the Executive Director's Report at each General Board meeting.
DMV's Response None.
Current Status The Board will submit a CAP regarding this finding.
Corrective Action Plan Report On October 22, 1996, the Board adopted a policy entitled Board Policy Regarding Representation in Court Actions. On March 18, 1997, the Board revised this policy. All pending court matters are reviewed by the Board President or his designee for the ultimate determination of whether an important State interest/issue is implicated and whether it will participate in the litigation via the Attorney General's Office. Unless an important State issue is implicated, the Board notifies the parties of its policy not to appear in mandamus actions, and further requests that the Court keep it of the proof of service list. If the Court requests the Board's participation, it would retain the services of the Attorney General's Office.
DMV's Response to CAP
Date Completed March 1997

Audit Finding: 6 The amount of time devoted to hearing cases may be insufficient to allow for full consideration of all issues. The Board should review its hearing process to ensure that all Board members Audit Recommendation understand the policy guidelines used for selection of information presented to them and feel they have sufficient time and information from which to make appropriate decisions. NMVB Response The Board concurs. A high degree of importance has already been focused on the method of placing an item on the agenda, advance availability of materials, and adequate consideration of matters. The Board members are enthusiastically embracing more active participation. At the July 12, 1996, meeting, Board members addressed a lengthy agenda. There was active participation by the various members many of whom expressed a desire to continue working despite the passage of considerable time. **NOTE:** The Board continues to place a high level of importance on making materials available to Board members and allowing sufficient time to discuss issues at noticed meetings. The staff provides a website link to the Board meeting materials to all members in and upon request mails a binder that is tabbed according to the agenda and mailed at least ten 10 days in advance of an upcoming meeting. In general, committee memorandums are disseminated to the appropriate members and courtesy copied to the Board President in advance of the materials mailing. Feedback is solicited from the committee members prior to finalizing the memo for dissemination to the full Board. DMV's Response None. **Current Status** The Board will submit a CAP regarding this finding. The Board now places a high level of importance on making materials Corrective Action Plan Report available and having sufficient time to discuss issues. DMV's Response to CAP The Board's response to this finding is non-responsive and includes no corrective action plan.

July 1996

Date Completed

CAP Committee Proposal

6

Audit Finding: 7 The Board should adopt parliamentary procedures. The Board should adopt the parliamentary procedures which fit its needs and **Audit Recommendations** should appoint a recording secretary to be responsible to assure that minutes are complete and timely prepared. **NMVB** Response The Board concurs. Board members were given a copy of Robert's Rules of Order to review at the August 20, 1996, meeting. The issue was discussed, and staff was instructed to prepare a presentation to the Board members, at a subsequent meeting, concerning which provisions of Robert's Rules of Order should be adopted by the Board or, in the alternative, some other parliamentary procedure. **NOTE:** New members are provided with the Board adopted Parliamentary Procedures. Periodically, on an asneeded basis this topic is agendized for Board member review. DMV's Response None. The Board will submit a CAP regarding this finding. **Current Status** Corrective Action Plan Report At its March 18, 1997, General meeting, the members adopted Board Parliamentary Procedures. DMV's Response to CAP The Board cannot just adopt "parliamentary rules" at a meeting of the Board; such rules must be properly adopted as administrative regulations, in accordance with the APA. Date Completed October 1997 **CAP Committee Proposal** On October 14, 1998, Robin Parker met with Madeline Rule, then Assistant

CAP Committee Proposal

On October 14, 1998, Robin Parker met with Madeline Rule, then Assistant
Chief Counsel, DMV. Ms. Rule indicated that the Parliamentary Rules
overlapped with other statutes and dealt primarily with internal Board procedures. The Parliamentary Rules did
not require to be promulgated as rulemaking.

Audit Finding: 8	Board may not always be in compliance with the Bagley-Keene Open Meeting Act.	
Audit Recommendation risks and typical mistakes which	The Board should consider an education program which includes inviting an experienced presenter to cover the requirements of the Act and to describe the are made by quasi-judicial state entities such as this Board.	
NMVB Response	The Board concurs. The Bagley-Keene Open Meeting Act and how it applies to meetings of the Board was a specific agenda item at the July 12, 1996,	
General meeting. The President and the Executive Secretary gave a detailed presentation to the members of the Board regarding the Act, including notice and agenda requirements, limitations and requirements of advisory committees, factors which are considered in determining what constitutes a "meeting", as well as the prohibition against "serial" or "hub" meetings. In addition, the members of the Board have been provided with the booklet entitled Open Meeting Laws, published in 1989 by the California Attorney General's Office together with the 1995 supplement. Further, the Executive Secretary is designated to be the Bagley-Keene Compliance Officer with responsibility for Board member education and compliance.		
NOTE: The General Counsel is now the Bagley-Keene Compliance Officer ² and is responsible for ensuring compliance with the Act in addition to providing guidance, legal opinion, and education to the members and staff. The members are provided an annual update of the Open Meeting Act and a staff analysis. Continuous education on this topic is provided to the members and has been a noticed agenda item on many occasions.		
DMV's Response	None.	
Current Status	As a result of corrective action already implemented the Board does not anticipate submitting a CAP regarding this finding.	
Corrective Action Plan Report	None required.	
DMV's Response to CAP		
Date Completed	July 1996	

Robin Parker, Senior Staff Counsel, is performing all of the duties previously assigned to the Board's General Counsel including the Bagley-Keene Compliance Officer.

Audit Finding: 9 The Department and the Board should develop an issue memo for Reorganization. Audit Recommendation The Board should meet with Agency and the Department to explore organization alternatives which would provide the best and most efficient resolution of manufacturer and dealer disputes. NMVB Response The Board concurs. This matter was discussed by the Board at its General meeting of August 20, 1996. The Board is in the process of preparing the recommended issue memorandum. **NOTE:** At its May 25, 2000, General meeting, the members of the Board adopted the Audit Review Committee's recommendation that Board cases should be heard by the Board's Administrative Law Judges. See Audit Finding 2 for discussion concerning the Board's reorganization of its senior management positions. The Director concurs with the recommendation that the Board and the DMV's Response Department meet with Agency to explore organization alternatives. These discussions should include consideration of the primary benefits offered by the Board, the importance of the appellate function to these benefits, and consideration of limiting the appellate function to new vehicle transactions. Further, the report suggests that some functions may be duplicated by both the Department and the Board. Once an organizational structure is determined along with the development of the restructure, duplicative functions will be consolidated or eliminated in the most cost-effective and efficient manner. A more detailed review of comparable Boards in similar states may offer some alternatives to consider for implementation to the Board. **Current Status** The Board will submit a CAP regarding this finding. The Board is to meet with DMV, BT&H Agency and other state agencies to Corrective Action Plan Report explore organizational alternatives and will prepare an issue paper for reorganization. DMV's Response to CAP Corrective action is different from the Department's proposal. Some are similar but the Board appears to be taking an independent course, not entirely consistent with the Director. May 2000 **Date Completed CAP Committee Proposal** After the Corrective Action Plan Committee reviewed the option of referring all matters to the Office of Administrative Hearings, it determined that the present system as modified with several proposed recommendations would be more efficient, cost effective, and

would afford the parties an effective means to resolve disputes.

Audit Finding: 10 The Board should consider referring its consumer inquiries to departments with primary jurisdiction and adequate resources. The Board should meet with the Department of Consumer Affairs, the **Audit Recommendation** Department of Motor Vehicles, and the Agency to explore organization alternatives which would provide the best and most efficient consumer services. NMVB Response The Board concurs. The Board looks forward to implementing the audit recommendation, especially in light of the fact that eight other government entities referred 160 written consumer complaints to the Board in fiscal year 1995/96 alone. This number does not include telephone inquiries from other government entities which ultimately resulted in the consumer directly filing a complaint form with the Board. The Board President has already had preliminary discussions with the Agency Secretary of the State Consumer and Services Agency. The Board is confident that future meetings will be very productive. **NOTE:** In compliance with this Audit Finding, all consumer inquiries are referred to departments with primary jurisdiction. For example, "Lemon Law" complaints are referred to the Department of Consumer Affairs, complaints concerning used vehicle dealers are referred to DMV Investigations, and complaints concerning auto repair facilities that are not also new car dealers are referred to the Bureau of Automotive Repair. However, consumers requesting mediation of disputes with new vehicle dealers and manufacturers are processed by staff in the Consumer Mediation Services Program. In 2004, legislation became effective that brought recreational vehicles (RVs) under the Board's jurisdiction. The legislation included provisions requiring the Board to recommend that the consumer seeking a refund or replacement of an RV consult with the Department of Consumer Affairs. In May 2011, an inter-agency memo was sent to agencies the Board refers to and those that refer to the Board to reinforce the Board's jurisdiction and services offered by the Consumer Mediation Program. In March 2014, letters similar to those sent out in 2011 were again mailed to government and private agencies to reinforce the Board's jurisdiction and services offered by its Mediation Program. DMV's Response The Director concurs with this recommendation. It would require the Board to stay within its statutory and budgetary parameters if the Board remains within the Department. A start toward this objective should also include a review of the Board's mission and goals to determine essential services. **Current Status** The Board will submit a CAP regarding this finding. Corrective Action Plan Report Board and staff members should meet with BT&H, DMV and DCA to discuss organizational alternatives with a report to the full Board. Corrective plan does not address Department's recommendation that the DMV's Response to CAP Board review its mission and goals to determine essential services. The response indicates that for the time being, the Board will continue doing what it has been doing. December 1998 Date Completed

CAP Committee Proposal

The Board staff will continue informal mediation and will send out the Lemon-Aid pamphlet prepared by the Department of Consumer Affairs. It will not advertise its services nor will any type of consumer newsletter be disseminated.

Audit Finding: 11 The Board does not have a new member introduction program. Audit Recommendation The Board should consider organizing some type of member education program to assure that all members are exposed to the rules, regulations, and procedures governing their areas of responsibility. NMVB Response The Board concurs. The Board is now participating in training for new members as well as ongoing in-service training for current members. At the July 12, 1996, General meeting, the Board specifically discussed member training and education, NMVB's Consumer Mediation Program, the computer system and support services, and Open Meeting Laws. Additionally, the Board discussed availability of specialized Board member training for both new and existing Board members in order to help familiarize the members with issues concerning the responsibilities of Board members, state administrative duties of the members and staff, limitations and restrictions on members to act in certain situations and over certain matters submitted to the Board for determination. The members of the Board were receptive to this type of training and education, and Board staff was instructed to explore, in greater detail, the availability of such programs for future Board member participation. It is anticipated that Board training and education will be part of most future meetings. **NOTE:** At its July 18, 2000, General meeting, the members of the Board adopted a report from the Board Development Committee, which recommended new member orientation and a Board member education program for new and existing members. The new member orientation program is used for all new Board members. Board member education is scheduled for most, if not all, Board meetings. Annually, a schedule of educational speakers and industry related tours are developed and implemented. None. DMV's Response **Current Status** The Board will submit a CAP regarding this finding. Corrective Action Plan Report Board member education has been discussed at the July and October 1996, General meetings, and is scheduled for most, if not all general Board meetings. DMV's Response to CAP

October 1996

Date Completed

Audit Finding: 12 The Board should review its case management quality assurance system.
Audit Recommendation The Board should develop a process for reviewing case management activity including the quality, quantity, and timeliness of legal work performed on behalf of the Board. One method is to assign a specific Board member as a case liaison for each case.
NMVB Response The Board concurs. Board members have discussed the existing data processing system, including the hardware and software configurations, as well as the advantages and limitations of the system. The Board members were apprised that, at present, the Board does not have a specific automated case management system in place, the existence of which would ensure that matters are handled more expeditiously. At the July 12, 1996 General meeting, staff was authorized to explore implementation of an automated case management system which would utilize existing hardware. Staff work would include an analysis of the cost of such system in relationship to the benefits provided. The Board President recently attended an exhibition on computer software for the legal profession and has provided materials to staff. The Board staff is currently working on an analysis of these materials, as well as independent research. The results of the staff research will be presented for Board consideration at a future meeting.
NOTE: Cases are managed by the Board counsel <i>and legal analyst</i> through a calendaring system. Efforts to improve the management of Board cases via software are regularly reviewed internally and tested for compatibility. DMV monitors all acquisitions in this regard and also provides testing services. In addition, the Policy and Procedure Committee, along with input from legal counsel for dealers and manufacturers, recommended revisions to the Board case management procedures which were adopted by the members at the April 27, 2001, General meeting. The recommended changes did not require regulatory and statutory revisions. In March 2002, the Board adopted a proposal to undertake a comprehensive review and analysis of its enabling statutes and regulations that would require revisions. Input was solicited from the Board Administrative Law Judges and legal staff, attorneys that regularly practice before the Board, industry personnel, and Board members. As a result of the review, recommended revisions to the Board case management procedures that require regulatory and statutory changes were approved at the September 10, 2002, and October 29, 2002, General meetings. All of the legislative and regulatory changes have been approved and are effective. The Board's internal procedures, policies, and publications have been updated to incorporate these changes.
DMV's Response None.
Current Status The Board will submit a CAP regarding this finding.
Corrective Action Plan Report Board members and staff are currently reviewing the new DMV Legal Office case management system, along with other alternatives. A decision should be made soon.
DMV's Response to CAP The CAP does not address quality issues. Even if the Board could use or acquire the DMV Legal Office's new case management system, that would
not resolve quality issues associated with substantive legal work, meeting minutes, etc.

Date Completed

January 1998

Audit Finding: 13 The Board has not adopted an Administrative Enforcement Manual. Audit Recommendation The Board should consider whether publication of introductory materials and/or availability of an administrative enforcement manual would be sufficiently helpful to either Board members, new practitioners, or others to justify investment of the required resources. NMVB Response The Board concurs. In 1986, the Board published a guide to the New Motor Vehicle Board. However, this guide is presently not up to date. The Board's staff has been working for more than one year on a practice and procedure guide for those who seek to use the Board's services. The Board discussed this issue at the August 20, 1996, General meeting and provided direction to the staff regarding the types of materials the Board feels appropriate. Other avenues of public education are being explored, e.g., continuing education classes, Internet web sites, and educational brochures. The Board is also exploring methods of publishing and disseminating the above materials at no cost to the State by utilizing private sector resources. **NOTE:** A Guide to the New Motor Vehicle Board was published in July 1997 and revised in April 1999. The Guide functions like a practice manual for attorneys appearing before the Board. It contains the "new" APA, as well as, the applicable Vehicle Code and regulatory sections. Supplements to the Guide have also been published as changes dictate. A March 2001, Supplement was published and disseminated to Board members and staff, the public mailing list, and specific manufacturer and dealer attorneys. In January 2002, the Board staff incorporated all of the changes contained in the Supplement into the Guide along with all statutory changes effective January 1, 2002. A revised Guide dated January 2002 was disseminated to all new motor vehicle and motorcycle dealers, manufacturers, distributors, the public mailing list, and in-house and outside counsel that regularly practice before the Board. At the December 5, 2003, Special meeting, the members adopted a revised Guide. A revised Guide dated January 2003 was disseminated by the DMV to all licensees within the Board's jurisdiction in March 2003. Annually the Board revises its Guide to incorporate all statutory and regulatory changes. The Guide is available on the website and a notice to that effect is disseminated annually. DMV's Response None. **Current Status** The Board will submit a CAP regarding this finding. Draft manual presented to the Board at February 1997 General meeting. Corrective Action Plan Report Following Board review of the manual titled "Guide to the New Motor Vehicle Board" will be printed and disseminated to interested parties. DMV's Response to CAP Under the "new" APA, the Board must make available to interested parties all statutes and regulations pertaining to hearing procedures for matters heard by the Board. It must be noted that the Board cannot simply draft a manual containing substantive procedural requirements; unless adopted as a regulation. Date Completed July 1997

CAP Committee Proposal

During a meeting with Madeline Rule, then Assistant Chief Counsel, DMV, it was determined that as long as the Guide was a recitation of the Vehicle Code, regulations, and case law with the authorities referenced thereto, it did not need to be promulgated as rulemaking.

Audit Finding: 14	The Board should ensure that all required transaction reports are filed with the Agency.	
Audit Recommendation	The Board should work with the Department and the Agency to ensure that all required transaction reports are correctly forwarded.	
NMVB Response The Board concurs. Action has been taken to bring the Board into compliance with this finding. The Board did not always file the required transaction reports with Agency because, oftentimes, it was not aware of any requirement to do so. It appears that the memorandums setting forth the policy concerning the various transaction reports were sent to the Department, but often the Department didn't forward them to the Board or otherwise make the Board aware of the requirements.		
NOTE: Senior Staff Counsel provides Agency with a Month Ahead Memo which includes all upcoming events that involve significant policy or that may generate media coverage, and is in regular contact with Agency counsel concerning the Board's court cases. Agency is also provided with a <i>Bi-weekly Report</i> Week Ahead Report every Wednesday containing significant issues that may be of interest to the administration.		
DMV's Response	None.	
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report BT&H Agency by the 5 th of eac	The DMV has taken steps to ensure that the Board is provided all necessary information to file the reports. The significant litigation report is filed with month.	
DMV's Response to CAP	The Director is being provided reports sent by the Board to Agency.	
Date Completed	July 1996	

Audit Finding: 15 Board delegations are not formalized. Delegation authorities should be formally adopted by the Board. Delegations Audit Recommendation which include signature authority should specify transaction type or dollar limits where applicable and should distinguish between the granting of powers reserved to the Board and duties arising from existing statutory provisions already reserved to individuals. **NMVB** Response The Board concurs. The Board's enabling statutes and regulations, contained in Title 13 of the California Code of Regulations, contain several references to situations where the Board, its secretary, or a hearing officer designated by the Board, can perform certain functions. The Board recognizes the need to develop further formal delegations, and has commenced corrective action. NOTE: The Budget and Finance Committee considered all of the duties of the Board and staff, and recognized those that, by statute or regulation, are retained by the Board or are already delegated to designated individuals. In addition, the Committee report recommended which administrative duties should be delegated to staff and the level of Board oversight over these activities. The recommendations also contained an indication as to transaction type and dollar limit for procurement of goods and services, where applicable. The Board's internal procedures are consistent with the policy developed by the Budget and Finance Committee. An annual update and review of the source document for the delegations is scheduled for consideration at the June General meeting. At the May 26, 2011, General Meeting the annual review of these delegations was made an exception report. DMV's Response None. **Current Status** The Board will submit a CAP regarding this finding. Corrective Action Plan Report The Board's Budget and Finance Committee presented recommendations concerning delegation that were adopted at the March 18, 1997, meeting. DMV's Response to CAP The response and corrective action plan are vague and not fully responsive. Further, the absence of an approved organization chart of the Board is not addressed.

March 1997

CAP Committee Proposal

Date Completed

Audit Finding: 16 The Board should consider distribution of assignments. Audit Recommendation The Board should review the amount of routine administrative detail which might be appropriately dealt with by committee or temporary task group in order to ensure that the Board receives all of the information which it desires and that deliberative processes of the Board are not reduced in favor of administrative detail. For instance, the Board might consider whether there is a need for the following types of committees: budget & finance; personnel; ethics; audit; legislative; judicial relations; board education; consumer education; industry education; and intergovernmental relations. **NMVB** Response The Board concurs. At its General meeting of July 12, 1996, the Board President announced the formation of a Budget and Finance Committee and a Judicial Procedures Committee and appointed members to each Committee. Other committees will be formed as and when appropriate. The Board is also implementing a rotation system whereby all Board members will have the opportunity to be the presiding official at Board hearings. NONE: A number of Board committees have been created over the past 12 years. At its May 25, 2000, General meeting, the members adopted the Audit Review Committee's proposal to consolidate the existing ten advisory committees into the following committees: (1) Administration Committee; (2) Policy and Procedure Committee; (3) Board Development Committee; and, (4) Executive Committee. At the September 12, 2000, General meeting, the members adopted the Executive Committee's recommendation of splitting off the budget and finance functions currently assigned to the Administration Committee and created a Fiscal Committee. At the December 5, 2002, Special meeting, the Government and Industry Affairs Committee was created. At the April 21, 2005, General meeting, a Search Committee was created on an ad hoc basis for purposes of filling the Executive Director vacancy upon Tom Novi's retirement. At the February 11, 2008, General meeting, an Ad Hoc Rulemaking Committee was created. Annually, the Board President reviews these committee designations. Most recently, these committee designations were revised at the *February 4*, 2014, General meeting. DMV's Response None. **Current Status** The Board will submit a CAP regarding this finding. Corrective Action Plan Report At the July 1996, General meeting, Judicial Policies and Procedures, and Budget and Finance Committees were established. DMV's Response to CAP

CAP Committee Proposal

Date Completed

May 2000

Audit Finding: 17 The Board should adopt an audit resolution policy. Audit Recommendation The Board should adopt an audit resolution policy which involves the Board. management, and program staff in ensuring that corrective actions are satisfactorily resolved. The Audit Office has developed suggested language which can be used if desired. NMVB Response The Board concurs. The Board President shall prepare initial responses to findings of the draft audit report, and have the responsibility to submit these responses to Agency. The Board should designate a Board employee to oversee audit follow-up, including resolution and corrective action. The designated Board employee shall work with the Board President to develop a written Corrective Action Plan (CAP) for those audit findings which indicated that a deficiency exists in Board operations. The CAP shall be presented to the full Board for approval. The CAP will include targeted improvement measures, responsibility of assignments, and estimated completion times. It will also describe the level of risk assumed by the proposed resolution and the level of loss prevention controls desired. The designated Board employee shall also be responsible for ensuring that prompt and proper implementation of the adopted CAP actually occurs, monitoring corrective action and preparing summary reports that shall be submitted to the full Board for approval. Summary reports should be prepared and filed with Agency at no less than 6-month intervals until the subject of the audit findings is corrected. None. DMV's Response As a result of the corrective action already implemented, the Board does not **Current Status** anticipate submitting a CAP regarding this finding. None required. Corrective Action Plan Report DMV's Response to CAP Date Completed July 1996

Audit Finding: 18 The New Motor Vehicle Board does not have an adequate audit trail to account for all fees paid to the Board. Audit Recommendation The Board should revise its petition and protest case log and check log formats to ensure that they provide sufficient information to enable internal staff and external auditors to verify that all required fees have been paid and are accounted for. Further, the Board should review the duties of Board staff and revise responsibilities so that sufficient separation of duties exists to ensure adequate internal controls over cash receipts. Specifically, one person who is responsible for billing, accounts receivable detail, general ledger posting, and invoice processing should open all mail and list all checks. That listing should periodically be reconciled with amounts recorded on the deposit log prepared by a different person who records the check deposits. These reconciliations should be available for audit. NMVB Response The Board concurs. Corrective action has been taken to satisfy the concerns raised by this finding. **NONE:** The Board's internal procedures are consistent with the policy developed by the Budget and Finance Committee. None. DMV's Response **Current Status** The Board will submit a CAP regarding this finding to confirm the action taken adequately addresses the finding. Corrective Action Plan Report The Budget and Finance Committee adopted a policy which addresses this finding at a November 1996, Committee meeting. The Board adopted the Corrective Action Plan Report in which this policy was encompassed at its February 12, 1997, General meeting. DMV's Response to CAP Based on the revisions presented it appears the Board's revised procedures should ensure that all monies received were deposited and that a record of those receipts will be retained for audit purposes. The response appears to have addressed the separation of duties problem. There are four concerns: (1) how the reconciliation will be documented and retained for audit

purposes; (2) unsure whether all filing fees for petitions are accounted for; (3) unsure if proper amount was collected for each party; (4) unsure if there is a separation between the person that records the cash receipts and the person that records deposits.

Date Completed November 1996

Audit Finding: 19 Travel expenses for out of state trips were not approved by the Board. Audit Recommendation The full Board or its Personnel, Finance, or Program Committee should review out-of-state trip requests before they are submitted through the budget process to the Governor's Office for approval to decide appropriate Board representation if the trips are determined to be cost beneficial. This recommendation is made only as a matter of appropriate policy regarding separation of duties and management authorization. Our testing of accounting controls did not note any monetary violations of state procedures for filing claims for travel expenses by employees or officers of the Board for either in-state or out-of state trips. NMVB Response The Board concurs. Travel procedures for the Board and its staff were discussed at the July 12, 1996, meeting. At that time, the Board adopted a policy to ensure that the members of the Board are fully apprised of and actually approve the budgetary allotment for and participation in any out-of-state travel. This policy requires review of the out-of-state travel proposals prior to the time the requests for out-of-state travel are submitted to Agency. Prior Board review and approval will also be obtained when any previously approved out-of-state trip is modified as to time, individuals traveling, or destinations. NOTE: The Executive Committee will authorize who actually attends the out-of-state trips for each fiscal year. This topic is agendized annually for Board member consideration. DMV's Response Out-of-state trips for the Board's employees will be appropriately in the Department's out-of-state blanket after they are approved by the Board. As a result of corrective action already implemented, the Board does not Current Status anticipate submitting a CAP regarding this finding. Corrective Action Plan Report None required. DMV's Response to CAP Date Completed July 1996

Audit Finding: 20	Public funds cannot be used for legal work to represent for-profit corporations
	where the state is not a party to the action.
Audit Recommendation	When the Board develops its internal procedures for legal strategies which
Audit Recommendation	include participation in judicial procedures, it should obtain guidance on
possible constitutional issues wi	th respect to positions it wishes to advocate.
NMVB Response	To be developed.
NOTE: The Board instituted a	policy that requires the Board President and Agency approval, as necessary.
·	ssion of the Board policy implemented concerning filing amicus curiae briefs.
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DMV's Response	None.
Current Status	
Corrective Action Plan Report	The Board instituted a policy that results in Board President and BT&H
	Agency approval, as necessary.
DMV's Response to CAP	
Date Completed	July 1996
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CAP Committee Proposal	

Audit Finding: 21 Exempt position time reporting is not in compliance with state requirements. The Board and the Department should meet to determine that all necessary Audit Recommendation personnel duties regarding the Department's employees stationed at the Board and the Board's exempt position have been assigned to responsible staff. **NMVB** Response The Board concurs. Board staff, in conjunction with staff of the Department's Human Resources unit, have implemented a procedure to comply with the finding. Beginning with the July 1996, pay period, the exempt position began submitting the executed monthly attendance reports to the Department. However, the Board interprets the recommendation regarding personnel duties to be much broader than accounting or attendance issues, and will meet with the Department to discuss broader personnel duties. **NOTE:** At the May 25, 2000, General meeting, the members of the Board adopted the Audit Review Committee's recommendation concerning restructuring the Board's senior management. To help facilitate these changes, Steven Gourley, then DMV Director, committed to working closely with the Executive Committee to appoint the Committee's selections for the Executive Director and General Counsel positions. In turn, the Board decided that the Director could use its statutory exempt entitlement on a loaned basis during the Director's tenure. At the December 11, 2003, Special meeting, then DMV Director Chon Gutierrez informed the Board that it longer needed the Board's exempt entitlement. By motion and unanimous vote, the Board's exempt entitlement is being used for the Executive Director position effective January 1, 2004. All Board staff, including the Executive Director, report their time to the DMV in compliance with state requirements. DMV's Response The Department's Human Resources staff will meet with Board staff to ensure that duty statements are current and that Board staff and Department employees have a time reporting procedure. The Board will submit a CAP regarding this finding. **Current Status** Corrective Action Plan Report Since the audit, attendance sheets have been submitted for the exempt position. DMV's Response to CAP Date Completed May 2000

Audit Finding: 22	The Board does not have an Information Security Officer (ISO).
Audit Recommendation	The Board should appoint a liaison ISO to work with the Department's ISO to ensure that the Board's operations maintain at least the same level of security
as the rest of the Department.	
NMVB Response Information Security Officer to security procedures.	The Board concurs. At the August 20, 1996, meeting, the Board designated Assistant Executive Secretary Michael M. Sieving to serve as liaison work with the Department's ISO to ensure compliance with information
NOTE: When Tom Novi was appointed to the position of Assistant Executive Secretary and ultimately the Executive Director, Mr. Novi assumed these duties. When Mr. Novi retired in October 2005, and Mr. Brennan was appointed to the Executive Director position, he assumed these duties.	
DMV's Response	The Director is requesting that our Information Security Officer meet with the Board Liaison to ensure that there is a comparable and adequate security level.
Current Status	As a result of corrective action already implemented, the Board does not anticipate submitting a CAP regarding this finding.
Corrective Action Plan Report	None required.
DMV's Response to CAP	
Date Completed	July 1996; December 2000

Audit Finding: 23	Inventory tags have not been attached to state equipment.
Audit Recommendation	The Board should immediately affix the inventory tags which have been provided by the Department to the appropriate equipment.
NMVB Response	The Board concurs. Board staff has affixed the decals as prescribed and has noted the property tag number on the equipment inventory.
NOTE: New equipment receive	es the appropriate inventory decals as prescribed.
DMV's Response	The department has already provided the inventory tags to the Board. We support your recommendation that the Board immediately affix the tags.
Current Status	As a result of corrective action already implemented, the Board does not anticipate submitting a CAP regarding this finding.
Corrective Action Plan Report	None required.
DMV's Response to CAP	
Date Completed	July 1996
CAP Committee Proposal	

Audit Finding: 24 The	computer system needs additional physical security devices.
	Board should acquire some type of smoke detector and a plastic ergency tarp to cover the network server computer equipment in the event
of water damage.	ergency tarp to cover the network server computer equipment in the event
1	Board concurs. The Board is in the process of procuring a smoke ector, as well as plastic tarps which will be available to cover the main
	in the unlikely event of water damage.
NOTE: The smoke detectors and targ	ps are still operational.
DMV's Response Nor	ne.
Current Status The	Board will submit a CAP regarding this finding.
Corrective Action Plan Report A si	moke detector will be installed in February 1997. Tarps are operational.
	sical security devises are usually called for to protect the utility of desktop aputing assets. The CAP does not include provisions for lock down
devices to prevent the removal of hard	1
Date Completed Feb.	ruary 1997
Dute Completed 100.	Tomiy 1777
CAP Committee Proposal	

Audit Finding: 24(25)	Virus protection procedures need improvement.	
Audit Recommendation	Responsible data processing staff should become familiar with installed protections and obtain training on activation of protective software.	
NMVB Response protection software. Additional	The Board concurs. The Board believes that the current virus protection system is inadequate, and is in the process of procuring additional virus ly, appropriate staff training will be implemented.	
NOTE: Anti virus software has been installed on the LAN server and on all PCs and laptops. The software is updated regularly by DMV's Information Systems Division (DMV/ISD).		
DMV's Response	None.	
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report	In January 1997, Anti virus software was ordered, and subsequently installed in September 1997.	
DMV's Response to CAP will be trained once the system i	The Anti Virus program will be an automated program which will protect the system from viruses from local input devices and on-line services. The staff s received and installed.	
Date Completed	September 1997	
CAP Committee Proposal		

Audit Finding: 25(26) Password protection is inadequate or not operational. Audit Recommendation The Board should ensure that its data processing system receives a periodic independent review to detect situations where internal controls have been inadvertently removed. **NMVB** Response The Board concurs. The Board has instituted a policy of changing passwords at scheduled intervals. Unused workstations have been locked off so that unauthorized users are unable to access the network, and the Board is exploring the option of procuring additional software to increase password protection. **NOTE:** The Board's LAN servers and PCs are monitored and maintained by DMV/ISD. Passwords are required to be changed every 45 days. DMV's Response None The Board will submit a CAP regarding this finding. **Current Status** Corrective Action Plan Report In September 1996, password protection was installed. DMV's Response to CAP The CAP does not identify the password mechanism used, it does not address the basic issue of security awareness so that employees understand the importance of effective password management, nor does it state that all critical systems and files are password protected. Date Completed September 1996

CAP Committee Proposal

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Audit Finding: 26(27)	Data processing system documentation could be strengthened.	
Audit Recommendation	Data processing staff should update diagrams and documentation sufficiently to allow unfamiliar users to learn the system.	
NMVB Response	The Board concurs. The Board's staff is in the process of preparing procedural manuals for all data processing programs currently in operation.	
NOTE: Configurations of the LAN server are documented in numerous procedural manuals which are maintained by DMV/ISD. Software installation and data back up are strictly controlled.		
DMV's Response	None.	
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report	New software installations are recorded on a software installation log.	
Procedures for re-installing and restoring software and backup data are currently being re-established to meet Departmental standards.		
DMV's Response to CAP		
Date Completed	August 1997	

Audit Finding: 27(28)	Higher level security access control is inadequate.	
Audit Recommendation	The Executive Secretary should assure that duty statements covering access at the highest level of security are limited to those who cannot originate or	
approve transactions and who are directly responsible for the tasks associated with system security.		
NMVB Response	The Board concurs. The Board is taking steps to modify the procedure to comply with the audit recommendation.	
NOTE: Security access to the Board's LAN server is controlled by DMV/ISD. No Board employees have access to the server. A limited number of Board employees have administrative access to the Board's PCs and laptops.		
DMV's Response	None.	
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report	At the time of the Audit, six Board employees had Supervisory status. Supervisory equivalence on the LAN allows total access to the entire system.	
Since the Audit, Supervisory status has been delegated to two individuals on the Board's staff. This has eliminated the problems identified by the Audit.		
DMV's Response to CAP	The Board should have a detailed, properly adopted Conflict of Interest Code, designating the positions and disclosure category for each, just as the DMV	
does.		
Date Completed	July 1996	

Audit Finding: 28(29) Designation of economic conflict-of-interest filing officials is incomplete. The full Board or its Ethics or Personnel Committee should review its Audit Recommendation economic conflict-of-interest regulations to determine whether changes are needed to conform inconsistencies in its regulations in order to comply with applicable statutes. Since the administrative law judges of the Board are employees of the Department, the Board should work with the Department to ensure that regulations are in conformance. The Board concurs with the recommendation regarding this Audit Finding, **NMVB** Response but needs additional information to reach a conclusion regarding the finding itself. Both the Board President and a staff counsel have been in contact with the FPPC to determine the best method to implement the recommendation. A representative of the FPPC advised the Board that it generally receives filings only from Board members and the senior member of the executive staff, not positions such as administrative law judges or the Assistant Executive Secretary. This is due to storage limitations at the FPPC. The Board will continue to explore this topic. **NOTE:** Due to the restructuring of the Board's senior management, the Conflict of Interest Code was revised in accordance with the procedure established by the FPPC and the Office of Administrative Law. At the November 20, 2001, General meeting, the members approved the revised text of proposed revisions to the Conflict of Interest Code which incorporated suggestions from the Fair Political Practices Commission. Rulemaking implementing these changes was effective on February 17, 2002. The Conflict of Interest Code was recently updated and effective August 23, 2013. DMV's Response The Director concurs with this recommendation. The DMV's Legal Staff is available for consultation to the Executive Secretary, should be require additional information. The Board will submit a CAP regarding this funding. **Current Status** Corrective Action Plan Report In August 1996, Wayne Imberi of the Fair Political Practices Commission stated that the FPPC does not want the statements of the Assistant Executive Secretary or hearing officers. These statements should be retained by the agency. The Assistant Executive Secretary and hearing officers file conflict of interest statements with the Board which are retained internally. DMV's Response to CAP

Date Completed August 1996

Audit Finding: 29(30)	The Board should promptly cause the investigation of suspected irregular activities.	
Audit Recommendation	The Board should promptly investigate or cause the investigation of suspected irregular activities and should file the required incident reports.	
NMVB Response The Board concurs. The Board staff has contacted the Department's Information Protection Program and has met with officials of the Department's Internal Affairs investigations unit. Additional meetings are scheduled to discuss implementation of procedures for reporting future incidents. It should be noted that the Department has been extremely cooperative in this regard, and has responded to the Board's concerns with valuable suggestions and information.		
NOTE: The Board staff complies with all DMV policies concerning reporting and investigation of suspected irregular activities.		
DMV's Response	None.	
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report	In December 1996, the Board staff implemented the DMV policy concerning reporting of suspected irregular activities.	
DMV's Response to CAP		
Date Completed	December 1996	

Audit Finding: 30(31)	Board staff do not have access to written guidance on appropriate behavior.	
Audit Recommendation	The Department of Motor Vehicles should ensure that the Board's employees are added to the appropriate distribution lists for its department wide	
announcements. The Board shoulikely that published rules exist.	uld make an effort to seek guidance when it encounters situations for which it is	
NMVB Response	The Board concurs. The Board's staff has sent a memorandum to the	
for all documents which are diss	Department specifically requesting that the Board be put on the mailing list eminated to the Department's programs and divisions.	
NOTE: Board staff are provided with all materials disseminated by the DMV with regard to inappropriate behavior.		
DMV's Response	The Director has requested that the Board be added to the appropriate	
distribution lists and encourages management at the Board to ensure employees have received adequate training which is available to them from the Department.		
Current Status	The Board will submit a CAP regarding this finding.	
Corrective Action Plan Report	The Board is now on the DMV mailing list for all divisions. Copies of all memos are given to all Board employees.	
DMV's Response to CAP		
Date Completed	July 1996	
CAP Committee Proposal		

Audit Finding: 31(32) The Board has not purged computer records. Audit Recommendation Staff should review the requirements for retention and destruction of electronic records to ensure that the program is in compliance. **NMVB** Response The Board concurs. The Board will seek assistance and guidance from the Department in the development and implementation of a policy for retention/purging of computer records. NOTE: The Board staff retains mediation records on the LAN for three-years. After three years, data is removed from the LAN and stored on CD ROM. With regards to the Legal Division, computer records are archived to CD ROM on an as needed basis. DMV's Response None. **Current Status** The Board will submit a CAP regarding this finding. Since September 1996, the Board has implemented a two-year retention Corrective Action Plan Report policy for computer records for the Mediation Services Program. Any data older than two years is purged at the end of each fiscal year. The Board backs-up the entire system every day and these tapes are kept in the safe. DMV's Response to CAP September 1996 Date Completed